

Calendar No. 600

117TH CONGRESS
2D SESSION

S. 4611

[Report No. 117-236]

To improve services for trafficking victims by establishing, in Homeland Security Investigations, the Investigators Maintain Purposeful Awareness to Combat Trafficking Trauma Program and the Victim Assistance Program.

IN THE SENATE OF THE UNITED STATES

JULY 26, 2022

Mr. PETERS (for himself and Mr. PORTMAN) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

DECEMBER 7, 2022

Reported by Mr. PETERS, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To improve services for trafficking victims by establishing, in Homeland Security Investigations, the Investigators Maintain Purposeful Awareness to Combat Trafficking Trauma Program and the Victim Assistance Program.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 SECTION 1. INVESTIGATORS MAINTAIN PURPOSEFUL
2 AWARENESS TO COMBAT TRAFFICKING
3 TRAUMA PROGRAM.

4 (a) ESTABLISHMENT.—There is established, in
5 Homeland Security Investigations of U.S. Immigration
6 and Customs Enforcement, the Investigators Maintain
7 Purposeful Awareness to Combat Trafficking Trauma
8 Program (referred to in this Act as the “IMPACTT Pro-
9 gram”).

10 (b) FUNCTIONS.—The IMPACTT Program shall—

11 (1) provide outreach and training to Homeland
12 Security Investigations employees and partners who
13 have been exposed to various forms of trauma in
14 working with victims of human trafficking, includ-
15 ing—

16 (A) self-awareness training for the relevant
17 employees on recognizing the signs of burnout,
18 compassion fatigue, critical incident stress,
19 traumatic stress, posttraumatic stress, sec-
20 ondary traumatic stress, and vicarious trauma;

21 (B) training material that provides mecha-
22 nisms for self-care and resilience, and notify of
23 resources available through the U.S. Immigra-
24 tion and Customs Enforcement Employee As-
25 sistance Program and other relevant accredited
26 programs, as available; and

1 (C) provide additional training to first line
2 supervisors of relevant employees on recognizing
3 the signs referred to in subparagraph
4 (A) and the appropriate responses to employees
5 exhibiting such signs;

6 (2) include training modules that are carried
7 out by—

8 (A) licensed and accredited clinicians who
9 have been trained on the exposure of various
10 forms of trauma and other stressors experienced
11 in working with victims; and

12 (B) additional subject matter experts, as
13 available; and

14 (3) be overseen and coordinated by the Homeland
15 Security Investigations Countering Human
16 Trafficking Center to ensure that—

17 (A) appropriate program materials are distributed;

19 (B) training is offered to all relevant employees; and

21 (C) any needed travel and equipment is provided.

23 (e) AUTHORIZATION OF APPROPRIATIONS.—In addition to amounts otherwise authorized to be appropriated,
24 there is authorized to be appropriated \$800,000 for each

1 fiscal year to the Secretary of Homeland Security to carry
2 out this subsection.

3 **SEC. 2. HOMELAND SECURITY INVESTIGATIONS VICTIM AS-**
4 **SISTANCE PROGRAM.**

5 (a) **IN GENERAL.**—Subtitle D of title IV of the
6 Homeland Security Act of 2002 (6 U.S.C. 251 et seq.)
7 is amended by adding at the end the following:

8 **“SEC. 447. HOMELAND SECURITY INVESTIGATIONS VICTIM**
9 **ASSISTANCE PROGRAM.**

10 “(a) **DEFINITIONS.**—In this section:

11 “(1) **FORENSIC INTERVIEW SPECIALIST.**—The
12 term ‘forensic interview specialist’ is an interview
13 professional who has specialized experience and
14 training in conducting trauma-informed forensic
15 interviews with victims of crime.

16 “(2) **VICTIM ASSISTANCE SPECIALIST.**—The
17 term ‘victim assistance specialist’ is a victim assist-
18 anee professional who—

19 “(A) has experience working with victims
20 of crime in a service capacity; and

21 “(B) has been trained on the exposure of
22 various forms of trauma and other stressors ex-
23 perienceed in working with victims.

1 “(b) IN GENERAL.—There is established, in Home-
2 land Security Investigations of U.S. Immigration and Cus-
3 tons Enforcement, the Victim Assistance Program.

4 “(c) FUNCTIONS.—The Victim Assistance Program
5 shall—

6 “(1) provide oversight, guidance, training, trav-
7 el, equipment, and coordination to victim assistance
8 personnel throughout the United States;

9 “(2) recruit not fewer than—

10 “(A) 1 forensic interview specialist and 1
11 victim assistance specialist for each Homeland
12 Security Investigations Special Agent in Charge
13 office;

14 “(B) 1 victim assistance specialist for—

15 “(i) every Homeland Security Inves-
16 tigations office participating in a human
17 trafficking task force;

18 “(ii) every Homeland Security Inves-
19 tigations regional attaché office; and

20 “(iii) every Homeland Security Inves-
21 tigations office participating in a child sex-
22 ual exploitation task force;

23 “(3) provide training regarding victims' rights,
24 victim-related policies, roles of forensic interviewers

1 and victim assistance specialists; and an approach
2 that is—

3 “(A) victim-centered;

4 “(B) trauma-informed; and

5 “(C) linguistically appropriate; and

6 “(4) provide sufficient funding for emergency
7 expenditures to purchase items needed to assist
8 identified victims, including food, clothing, hygiene
9 products, transportation, and temporary shelter that
10 is not otherwise provided by a nongovernmental or-
11 ganization.

12 “(d) AUTHORIZATION OF APPROPRIATIONS.—There
13 is authorized to be appropriated \$25,000,000 for each fis-
14 cal year to carry out this section.”.

15 (b) TECHNICAL AND CONFORMING AMENDMENTS.—
16 The Homeland Security Act of 2002 (Public Law 107-
17 296) is amended—

18 (1) in section 1(b) (6 U.S.C. 101 note)—

19 (A) by striking the item relating to section
20 442 and inserting the following:

“Sec. 442. U.S. Immigration and Customs Enforcement.”,

21 and

22 (B) by inserting after the item relating to
23 section 446 the following:

“Sec. 447. Homeland Security Investigations Victim Assistance Program.”,

24 (2) in section 442—

1 (A) by amending the section heading to
2 read as follows: “**U.S. IMMIGRATION AND**
3 **CUSTOMS ENFORCEMENT**”,

4 (B) striking “bureau” each place such
5 term appears (except in subsection (a)(1)) and
6 inserting “agency”;

7 (C) striking “the Bureau of Border Secu-
8 rity” each place such term appears and insert-
9 ing “U.S. Immigration and Customs Enforce-
10 ment”;

11 (D) in subsection (a)—

12 (i) in the subsection heading, striking
13 “OF BUREAU”;

14 (ii) in paragraph (3)(C), striking “af-
15 fecting the Bureau of” and inserting “af-
16 fecting U.S.”; and

17 (iii) in paragraph (4), striking “the
18 Bureau.” and inserting “the agency.”; and

19 (E) in subsection (b)(2)—

20 (i) in the matter preceding subparagraph
21 (A), striking “Bureau of Border Se-
22 curity” and inserting “U.S. Immigration
23 and Customs Enforcement”; and

24 (ii) in subparagraph (B), striking “the
25 Bureau of” before “Citizenship and Immi-

1 eration Services” and inserting “U.S.”;

2 and

3 (3) in section 443(2), by striking “such bu-

4 reau” and inserting “such agency”.

5 **SEC. 3. ANNUAL REPORT.**

6 Not later than 1 year after the date of the enactment

7 of this Act, and annually thereafter, the Secretary of

8 Homeland Security shall submit a report to Congress that

9 identifies, with respect to the reporting period—

10 (1) the number of trainings that were provided

11 through the IMPACTT Program and the number of

12 personnel who received such training; and

13 (2) the number of potential human trafficking

14 victims who were assisted by the Homeland Security

15 Investigations Victim Assistance Program.

16 **SECTION 1. SHORT TITLE.**

17 *This Act may be cited as the “IMPACTT Human*

18 *Trafficking Act”.*

19 **SEC. 2. INVESTIGATORS MAINTAIN PURPOSEFUL AWARE-**

20 NESS TO COMBAT TRAFFICKING TRAUMA

21 PROGRAM.

22 (a) ESTABLISHMENT.—*There is established, in Home-*

23 *land Security Investigations of U.S. Immigration and Cus-*

24 *toms Enforcement, the Investigators Maintain Purposeful*

1 Awareness to Combat Trafficking Trauma Program (re-
2 ferred to in this Act as the “IMPACTT Program”).

3 (b) FUNCTIONS.—The IMPACTT Program shall—

4 (1) provide outreach and training to Homeland
5 Security Investigations employees and partners who
6 have been exposed to various forms of trauma in
7 working with victims of human trafficking, includ-
8 ing—

9 (A) self-awareness training for the relevant
10 employees on recognizing the signs of burnout,
11 compassion fatigue, critical incident stress, trau-
12 matic stress, posttraumatic stress, secondary
13 traumatic stress, and vicarious trauma;

14 (B) training material that provides mecha-
15 nisms for self-care and resilience, and notify of
16 resources available through the U.S. Immigra-
17 tion and Customs Enforcement Employee Assist-
18 ance Program and other relevant accredited pro-
19 grams, as available; and

20 (C) provide additional training to first line
21 supervisors of relevant employees on recognizing
22 the signs referred to in subparagraph (A) and
23 the appropriate responses to employees exhibiting
24 such signs;

1 (2) include training modules that are carried out
2 by—

3 (A) licensed and accredited clinicians who
4 have been trained on the exposure of various
5 forms of trauma and other stressors experienced
6 in working with victims; and

7 (B) additional subject matter experts, as
8 available; and

9 (3) be overseen and coordinated by the Homeland
10 Security Investigations Countering Human Traf-
11 ficking Center to ensure that—

12 (A) appropriate program materials are dis-
13 tributed;

14 (B) training is offered to all relevant em-
15 ployees; and

16 (C) any needed travel and equipment is
17 provided.

18 (c) *AUTHORIZATION OF APPROPRIATIONS.*—In addi-
19 tion to amounts otherwise authorized to be appropriated,
20 there is authorized to be appropriated \$800,000 for each
21 fiscal year to the Secretary of Homeland Security to carry
22 out this subsection.

1 **SEC. 3. HOMELAND SECURITY INVESTIGATIONS VICTIM AS-**2 **SISTANCE PROGRAM.**

3 (a) *IN GENERAL.*—Subtitle D of title IV of the Homeland
4 Security Act of 2002 (6 U.S.C. 251 et seq.) is amended
5 by adding at the end the following:

6 **“SEC. 447. HOMELAND SECURITY INVESTIGATIONS VICTIM**7 **ASSISTANCE PROGRAM.**

8 “(a) *DEFINITIONS.*—In this section:

9 “(1) *FORENSIC INTERVIEW SPECIALIST.*—The
10 term ‘forensic interview specialist’ is an interview
11 professional who has specialized experience and training in conducting trauma-informed forensic interviews with victims of crime.

14 “(2) *VICTIM ASSISTANCE SPECIALIST.*—The term
15 ‘victim assistance specialist’ is a victim assistance
16 professional who—

17 “(A) has experience working with victims of
18 crime in a service capacity; and

19 “(B) has been trained on the exposure of
20 various forms of trauma and other stressors experienced in working with victims.

22 “(b) *IN GENERAL.*—There is established, in Homeland
23 Security Investigations of U.S. Immigration and Customs
24 Enforcement, the Victim Assistance Program.

25 “(c) *FUNCTIONS.*—The Victim Assistance Program
26 shall —

1 “(1) provide oversight, guidance, training, trav-
2 el, equipment, and coordination to victim assistance
3 personnel throughout the United States;

4 “(2) recruit not fewer than—

5 “(A) 1 forensic interview specialist and 1
6 victim assistance specialist for each Homeland
7 Security Investigations Special Agent in Charge
8 office;

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10 “(i) every Homeland Security Inves-
11 tigations office participating in a human
12 trafficking task force;

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14 tigations regional attaché office; and

15 “(iii) every Homeland Security Inves-
16 tigations office participating in a child sex-
17 ual exploitation task force;

18 “(3) provide training regarding victims’ rights,
19 victim-related policies, roles of forensic interviewers
20 and victim assistance specialists, and an approach
21 that is—

22 “(A) victim-centered;

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1 “(4) provide sufficient funding for emergency ex-
2 penditures to purchase items needed to assist identi-
3 fied victims, including food, clothing, hygiene prod-
4 ucts, transportation, and temporary shelter that is
5 not otherwise provided by a nongovernmental organi-
6 zation.

7 “(d) AUTHORIZATION OF APPROPRIATIONS.—There is
8 authorized to be appropriated \$25,000,000 for each fiscal
9 year to carry out this section.”.

10 (b) TECHNICAL AND CONFORMING AMENDMENTS.—
11 The Homeland Security Act of 2002 (Public Law 107–296)
12 is amended—

13 (1) in section 1(b) (6 U.S.C. 101 note)—
14 (A) by striking the item relating to section
15 442 and inserting the following:

“Sec. 442. U.S. Immigration and Customs Enforcement.”; and

16 (B) by inserting after the item relating to
17 section 446 the following:

“Sec. 447. Homeland Security Investigations Victim Assistance Program.”;

18 (2) in section 442—
19 (A) by amending the section heading to
20 read as follows: “**U.S. IMMIGRATION AND**
21 **CUSTOMS ENFORCEMENT**”;

22 (B) striking “bureau” each place such term
23 appears (except in subsection (a)(1)) and insert-
24 ing “agency”;

1 (C) striking “the Bureau of Border Secu-
2 rity” each place such term appears and inserting
3 “U.S. Immigration and Customs Enforcement”;
4 (D) in subsection (a) —
5 (i) in the subsection heading, striking
6 “OF BUREAU”;
7 (ii) in paragraph (3)(C), striking “af-
8 f ecting the Bureau of” and inserting “affect-
9 ing U.S.”; and
10 (iii) in paragraph (4), striking “the
11 Bureau.” and inserting “the agency.”; and
12 (E) in subsection (b)(2) —
13 (i) in the matter preceding subpara-
14 graph (A), striking “Bureau of Border Se-
15 curity” and inserting “U.S. Immigration
16 and Customs Enforcement”; and
17 (ii) in subparagraph (B), striking “the
18 Bureau of” before “Citizenship and Immi-
19 gration Services” and inserting “U.S.”; and
20 (3) in section 443(2), by striking “such bureau”
21 and inserting “such agency”.

22 **SEC. 4. ANNUAL REPORT.**

23 Not later than 1 year after the date of the enactment
24 of this Act, and annually thereafter, the Secretary of Home-

1 land Security shall submit a report to Congress that identi-
2 fies, with respect to the reporting period—

3 (1) the number of trainings that were provided
4 through the IMPAC TT Program and the number of
5 personnel who received such training; and

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